A regularly scheduled meeting of the Sussex County Council was held on Tuesday, January 14, 2014, at 10:00 a.m., in the Council Chambers, Sussex County Administrative Office Building, Georgetown, Delaware, with the following present:

Michael H. Vincent
Samuel R. Wilson, Jr.
George B. Cole
Vance Phillips

President
Vice President
Councilman
Councilman

Todd F. Lawson
Gina A. Jennings
J. Everett Moore, Jr.

County Administrator
Finance Director
County Attorney

The Invocation and Pledge of Allegiance were led by Mr. Vincent.

Call to Order

Mr. Vincent called the meeting to order.

Mr. Vincent noted that Mrs. Deaver was absent.

M 024 14 Amend and Approve Agenda A Motion was made by Mr. Wilson, seconded by Mr. Cole, to amend the Agenda by deleting "Executive Session – Pending/Potential Litigation pursuant to 29 Del. C. §10004(b)" and by deleting "Possible Action on Executive Session Items"; to change the order of the Agenda to allow Senator Brian Pettyjohn to speak earlier in the meeting instead of during the Legislative Update; and to approve the Agenda, as amended.

Motion Adopted: 4 Yeas, 1 Absent.

Vote by Roll Call: Mrs. Deaver, Absent; Mr. Cole, Yea;

Mr. Phillips, Yea; Mr. Wilson, Yea;

Mr. Vincent. Yea

Minutes The minutes of January 7, 2014 were approved by consent.

Correspondence Mr. Moore read the following correspondence:

GOOD SAMARITAN AID ORGANIZATION.

RE: Letter in appreciation of Human Service Grant.

CHANGING FATES EQUINE RESCUE OF DELAWARE.

RE: Letter in appreciation of grant.

HARVEST MINISTRIES.

RE: Letter in appreciation of Human Service Grant.

Correspondence (continued)

NEW HOPE RECREATION AND DEVELOPMENT CENTER.

RE: Letter in appreciation of Human Service Grant.

THE HOME OF THE BRAVE FOUNDATION, INC.

RE: Letter in appreciation of grant.

Legislative Update/ Senator Brian Pettyjohn Senator Brian Pettyjohn spoke to Council regarding a piece of legislation that he was planning on introducing regarding a liability cap for non-profit entities that hold special events no more than once a year. He stated that this was in direct response to conversations with the Punkin Chunkin Association on the possibility of the event moving out of Delaware because they did not have a liability cap and the landowner wanted additional protection since the landowner is offering his land free of charge to the organization for the event. The Senator reported that it has been determined that no legislation is needed to address this problem and as of this time, legislation will not be introduced.

Mr. Cole stated that he still sees merit in a cap and the legislation. Senator Pettyjohn responded that he will file the draft legislation for when there is support for it, as there is no support for it at this time.

The Senator asked if there was any other legislative concerns of the Council and the following were discussed: gun legislation, tax intercept legislation, and gas tax legislation.

Airport Advisory Committee Appoint-

ments

Mr. Lawson presented the current membership of the Airport Advisory Committee:

Garrett Dernoga - Representative of the Fixed Base Operator
Larry Kelley - Non-Commercial Airport Tenant

Jeff Reed - Commercial Airport Tenant
Rick Garner - Airport-Based Aircraft Owner
Gus Cross - Airport-Based Aircraft Owner

Mark Ryan - Industrial Park Tenant Representative

Richard Wilson - Representative At-Large

Sam Wilson - County Council Representative

Mr. Lawson reported that all members have agreed to continue to serve.

M 025 14 2014 Airport Advisory Committee Members A Motion was made by Mr. Wilson, seconded by Mr. Phillips, that the Sussex County Council approves the appointment of the 2014 Airport Advisory Committee members, as presented, for a term of one year.

Motion Adopted: 4 Yeas, 1 Absent.

Vote by Roll Call: Mrs. Deaver, Absent; Mr. Cole, Yea;

Mr. Phillips, Yea; Mr. Wilson, Yea;

Mr. Vincent, Yea

Administrator's Report Mr. Lawson read the following information in his Administrator's Report:

1. Project Receiving Substantial Completion

Per the attached Engineering Department Fact Sheet, Vincent Overlook – Phase 3B received Substantial Completion effective January 8, 2014.

2. <u>Martin Luther King, Jr., Holiday</u>

County offices will be closed on Monday, January 20, 2014, for the Martin Luther King, Jr., holiday. Offices will reopen on Tuesday, January 21st at 8:30 a.m., and the County Council will have its regularly scheduled meeting at 10:00 a.m.

[Attachments to the Administrators' Report are not attachments to the minutes.]

Holiday Schedule Discussion Mr. Phillips questioned if Presidents Day is on the County's holiday schedule (when offices are closed and employees receive a paid holiday). Mr. Lawson responded that Presidents Day is not on the County's holiday schedule; however, County employees are given two floating holidays. Mr. Phillips questioned if any thought has been given to doing the same thing for the Martin Luther King Jr. Day holiday. Mr. Lawson responded that it has not to this point. Mr. Phillips stated that it is something to think about.

Charles West Mr. Vincent recognized Former State Representative Charles West who was in attendance.

Wastewater Agreements Hal Godwin, Deputy County Administrator, presented wastewater agreements for the Council's consideration.

M 026 14 Approve Wastewater Agreement/ Americana Bayside/ Coastal Crossing A Motion was made by Mr. Cole, seconded by Mr. Wilson, based upon the recommendation of the Sussex County Engineering Department, for Sussex County Project No. 81-04, Agreement No. 980, that the Sussex County Council execute a Construction Administration and Construction Inspection Agreement between Sussex County Council and CFM Bayside, LLC, for wastewater facilities to be constructed in Americana Bayside – Coastal Crossing, located in the Fenwick Island Sanitary Sewer District.

Motion Adopted: 4 Yeas, 1 Absent.

Vote by Roll Call: Mrs. Deaver, Absent; Mr. Cole, Yea;

Mr. Phillips, Yea; Mr. Wilson, Yea;

Mr. Vincent, Yea

M 027 14 Approve Wastewater Agreement/ Americana Bayside/ Sea Grass Bend A Motion was made by Mr. Phillips, seconded by Mr. Wilson, based upon the recommendation of the Sussex County Engineering Department, for Sussex County Project No. 81-04, Agreement No. 1003, that the Sussex County Council execute a Construction Administration and Construction Inspection Agreement between Sussex County Council and CFM Bayside, LLC, for wastewater facilities to be constructed in Americana Bayside – Sea Grass Bend, located in the Fenwick Island Sanitary Sewer District.

Motion Adopted: 4 Yeas, 1 Absent.

Vote by Roll Call: Mrs. Deaver, Absent; Mr. Cole, Yea;

Mr. Phillips, Yea; Mr. Wilson, Yea;

Mr. Vincent, Yea

Legislative Update/ Hal Godwin Hal Godwin, Deputy County Administrator, noted that "Legislative Update" was placed on the agenda primarily for an update from Senator Brian Pettyjohn on legislation relating to a liability cap for non-profits. Mr. Godwin stated that, other than the Senator's draft legislation that has been withdrawn, there is not a lot to report. Mr. Godwin noted that, included in the Council's packet was a listing of the status of legislation on July 2, 2013 after the General Assembly recessed. Mr. Godwin referenced the legislation that has been signed by the Governor since the date of his last legislative report, dated July 2, 2013.

Mr. Godwin advised that a Public Hearing will be held on Thursday, January 16th, relating to Senate Bill No. 6 regarding raising the minimum wage; per the proposed legislation, the minimum wage would increase to \$8.75 per hour starting in July 2014. Mr. Godwin asked for the Council's direction on the proposed legislation.

M 028 14 Oppose Senate Bill No. 6 A Motion was made by Mr. Phillips, seconded by Mr. Wilson, that Hal Godwin, Deputy County Administrator, attend the Public Hearing on Senate Bill No. 6 and that the Sussex County Council opposes raising the minimum age.

Motion Adopted: 4 Yeas, 1 Absent.

Vote by Roll Call: Mrs. Deaver, Absent; Mr. Cole, Yea;

Mr. Phillips, Yea; Mr. Wilson, Yea;

Mr. Vincent, Yea

Water Infrastructure Advisory Council Update Mr. Godwin reported on the Water Infrastructure Advisory Council Ad Hoc Committee. In the Council's packets, Mr. Godwin included a copy of a newspaper article entitled "A definition emerges, but no consensus on the rules". This Committee was formed as a result of Senate Bill No. 78. Mr. Godwin highlighted some of the things that have transpired in the Committee meetings:

Water
Infrastructure
Advisory
Council
Update
(continued)

- The Committee is fearful that federal grants may be diminished, reduced or eliminated
- The Committee would like to establish a fund of \$36 million a year; they have not yet decided how to collect the money. The money would be available for clean water issues, drinking water issues, and stormwater issues.

Mr. Godwin distributed a copy of the Draft Proposed Structure for Financing Wastewater, Drinking Water, Stormwater, Agricultural BMPs, and Other Infrastructure Improvements Using Dedicated Fee Revenues.

At the next meeting of the Committee, the Committee is to review a new plan on the possibilities of establishing the fund. The next meeting of the Committee has not yet been scheduled.

Mr. Wilson stated that the County Council's position in opposition to Sea Level Rise has not changed.

Non-Tidal Wetlands Advisory Committee Update

Mr. Godwin discussed the Non-Tidal Wetlands Advisory Committee which was established a result of Senate Bill No. 78. The Committee last met on January 8, 2014. Mr. Godwin provided an update on what the Committee has done so far:

- Voting process was decided on; a 2/3 majority will be required in order to adopt anything.
- To establish subcommittees; the first subcommittee established was the Carrot Committee and the Committee's purpose is to find incentives for property owners to be more actively involved in the management of wetlands.
- Agreement on what is a wetland. A wetland has 3 features including: certain soils, certain vegetation, and usually has standing water.

Mr. Godwin distributed a booklet entitled "Delaware Wetlands: Status and Changes from 1992 to 2007".

Mr. Godwin reported that for the next meeting of the Committee, Michael Parkowski, Chairman of the Committee, has asked that Frank Piorko of DNREC bring a presentation of how these new processes would work in the field, i.e. what properties would be reviewed, how the review process would happen, and how the application and permitting processes would happen. He has also ordered to receive a first draft report from the Carrot Committee. From both of these reports, Mr. Parkowsi wants the Committee to begin developing a consensus to establish direction to move forward.

Mr. Godwin reported that the legislation to establish this committee requires that DNREC Secretary O'Mara deliver a report to the legislature no later than May 1, 2014.

Committee Update (continued)

Mr. Godwin and Chip West, who was in attendance and serves as proxy on the Non-Tidal Wetlands Advisory Committee, spoke on the matter and expressed concerns. He stated that wetlands are valuable; however, this process will add another level of regulation and that he opposes it.

Public Hearing/ C/U No. 1974

A Public Hearing was held on the Proposed Ordinance entitled "AN ORDINANCE TO GRANT A CONDITIONAL USE OF LAND IN AN AR-1 AGRICULTURAL RESIDENTIAL DISTRICT FOR A HAIR SALON TO BE LOCATED ON A CERTAIN PARCEL OF LAND LYING AND BEING IN LEWES AND REHOBOTH HUNDRED, SUSSEX COUNTY, CONTAINING 0.767 ACRE, MORE OR LESS" (Conditional Use No. 1974) filed on behalf of Sara Kay I. Phillips (Tax Map 335-12.06-7.00).

The Planning and Zoning Commission held a Public Hearing on this application on December 19, 2013 at which time the Commission recommended that the application be approved with conditions.

(See the minutes of the Planning and Zoning Commission dated December 19, 2013.)

Lawrence Lank, Director of Planning and Zoning, read a summary of the Commission's Public Hearing.

The Council found that Sara Phillips was in attendance. She stated that she is proposing a small hair salon to be operated by her daughter; that she has purchased the property and will rent it to her daughter; that the site was previously approved for a doctor's office; and that there is no residence on the premises.

There were no public comments and the Public Hearing and public record were closed.

M 029 14 Adopt Ordinance No. 2334 (C/U No. 1974) A Motion was made by Mr. Cole, seconded by Mr. Phillips, to Adopt Ordinance No. 2334 entitled "AN ORDINANCE TO GRANT A CONDITIONAL USE OF LAND IN AN AR-1 AGRICULTURAL RESIDENTIAL DISTRICT FOR A HAIR SALON TO BE LOCATED ON A CERTAIN PARCEL OF LAND LYING AND BEING IN LEWES AND REHOBOTH HUNDRED, SUSSEX COUNTY, CONTAINING 0.767 ACRE, MORE OR LESS" (Conditional Use No. 1974) filed on behalf of Sara Kay I. Phillips, with the following conditions:

- A. The use shall be limited to a small salon within the existing structure on the premises.
- B. All entrances shall be subject to DelDOT approvals.
- C. The hours of operation shall be between 9:00 a.m. and 8:00 p.m. Monday through Friday, and 8:00 a.m. and 2:00 p.m. Saturdays. No Sunday hours shall be permitted.
- D. One lighted sign, not to exceed 32 square feet per side, shall be

M 029 14 Adopt Ordinance No. 2334 (C/U permitted.

- E. The parking shall comply with all Sussex County parking requirements.
- F. The Final Site Plan shall be subject to the review and approval of the Sussex County Planning and Zoning Commission.

No. 1974) (continued)

Motion Adopted: 4 Yeas, 1 Absent.

Vote by Roll Call: Mrs. Deaver, Absent; Mr. Cole, Yea;

Mr. Phillips, Yea; Mr. Wilson, Yea;

Mr. Vincent, Yea

Agreement for Engineering Services for the North Coastal Planning Area Michael Izzo, County Engineer, discussed the Proposed Contract Agreement with Whitman Requardt & Associates (WR&A) to perform a planning study to assess sewer service to the Goslee Creek Planning Area. He stated that this is the first proposed contract and work item with WR&A since the firm was selected (in October 2013) to perform engineering work for the North Coastal Planning Area.

Mr. Izzo explained that the contract, as proposed for consideration, contains two parts:

- 1) The base contract which outlines the basic legal relationship between Sussex County and WR&A for any work that will be performed during the selection period of 5 years. The County's legal staff reviewed and approved the base contract as did the County's insurance consultants. Mr. Izzo noted that the base contract does not authorize any particular work item to be performed.
- 2) The contract agreement authorizes the performance of the scope of services and its associated work to complete the Goslee Creek Planning Study at a contract value of \$167,215.00

Dennis Hasson, a principal of WR&A, gave a PowerPoint presentation on the Goslee Creek Planning Study, highlighting the following:

- 1. Project team members
- 2. Planning area maps
- 3. Main focus will be Priority Projects to determine best ways to serve them with wastewater infrastructure
- 4. Another main focus will be Special Projects (Oak Crest Farms and Chapel Green) and if there are possible ways to serve them with County wastewater infrastructure.
- 5. Scope of Services:
 - aerial mapping of service area
 - surveying to establish survey controls
 - process aerial mapping for future design projects
 - review options to provide wastewater transmission and treatment for the entire service area
 - determine location of main regional pump station to serve

Agreement for Engineering Services for the North Coastal Planning Area (continued) planning area and route of regional force main to Inland Bays Regional Wastewater Facility (IBRWF)

- determine a phasing plan that considers near-term service to Priority Projects, service to existing development and future service to undeveloped lands
- evaluate the feasibility of Sussex County serving the Special Projects
- analyze the sharing of a joint regional forcemain to IBRWF between Goslee Creek Pump Station and regional improvements at Pump Station #210
- determine impacts on existing IBRWF treatment facility

Mr. Hasson reported that they are estimating that planning will take until Fall 2014, followed by design, and then followed by construction; they are anticipating that construction will be completed by Summer 2016.

Mr. Phillips questioned Part 1 and Part 2 referenced by Mr. Izzo and Mr. Hasson responded that everything they are talking about on this date is for a cost of \$167,215.00, including setting controls for the aerial mapping and all the planning and preliminary engineering associated with it.

A discussion was held regarding whether or not there is privately-owned land in the project; who will pay (will be billed) for the project; concerns regarding the service area with all the farm land in the area; capacity at the Inland Bays Regional Wastewater Facility; conflict between the private providers and the County (existing CPCNs in the area); and the timing of the completion of the project.

Mr. Izzo stated that, in theory, assuming the study is done by Memorial Day 2013, the Department would negotiate a contract for design and start the design sometime during Summer 2013, pending Council's approval.

M 030 14 Authorize Contract Agreement with WR&A

A Motion was made by Mr. Cole, seconded by Mr. Phillips, based on the recommendation of the County Engineering Department, that the Sussex County Council hereby authorizes its President to execute a Contract Agreement with Whitman Requardt & Associates, LLP which includes the base contract for work performed in the North Coastal Planning Area and the scope of services to perform the Goslee Creek Planning Study at a cost not to exceed \$167,214.95.

Motion Adopted: 4 Yeas, 1 Absent.

Vote by Roll Call: Mrs. Deaver, Absent; Mr. Cole, Yea;

Mr. Phillips, Yea; Mr. Wilson, Yea;

Mr. Vincent, Yea

Oak Orchard Project Brad Hawkes, Director of Utility Engineering, presented a request for granting Substantial Completion and approving a Balancing Change Order for the Oak Orchard Hot Mix Patching Project (Project No. 13-12).

M 031 14 Grant **Substantial Completion** & Approve Change Order/ Oak

A Motion was made by Mr. Cole, seconded by Mr. Phillips, based upon the recommendation of the Sussex County Engineering Department, that the Sussex County Council grant "Substantial Completion" effective December 19, 2013 for Sussex County Contract No. 13-12, Oak Orchard Hot Mix Patching, to Chesapeake Paving and Sealing and that final payment be made and any held retainage be released in accordance with the terms and conditions of the contract documents.

Orchard

Motion Adopted: 4 Yeas, 1 Absent.

Hot Mix

Patching Vote by Roll Call: Mrs. Deaver, Absent; Mr. Cole, Yea; Mr. Phillips, Yea; Mr. Wilson, Yea: **Project**

Mr. Vincent, Yea

M 032 14 Approve Change Order/ Oak

A Motion was made by Mr. Wilson, seconded by Mr. Cole, based upon the recommendation of the Sussex County Engineering Department, that the Balancing Change Order for Sussex County Project No. 13-12, Oak Orchard Hot Mix Patching, be approved at an amount of \$14,093.00 which increases the total contract to \$88,068.00.

Orchard

Hot Mix Motion Adopted: 4 Yeas, 1 Absent.

Patching

Mrs. Deaver, Absent; Mr. Cole, Yea; **Project Vote by Roll Call:**

Mr. Phillips, Yea; Mr. Wilson, Yea;

Mr. Vincent, Yea

Greenwood Library Project/ Change Order

Julie Cooper, Project Engineer, presented a Change Order request for the Greenwood Library Project, which is approximately 80 percent complete. Ms. Cooper stated that the Change Order, in the amount of \$3,354.55 consists of two items: drinking fountain type change required by Delaware Division of Public Health (\$1,777.65) and folding room partition required additional support (additional steel support beam) (\$1,576.90).

M 033 14 Approve Change Order/ Greenwood Library

A Motion was made by Mr. Cole, seconded by Mr. Phillips, based upon the recommendation of the Consulting Architect, that Change Order No. 4 for Sussex County Project No. 07-05, Greenwood Library, be approved in the amount of \$3,354.55, thereby increasing the contract total from \$2,775,976.21 to \$2,779,330.76.

Project Motion Adopted: 4 Yeas, 1 Absent.

> **Vote by Roll Call:** Mrs. Deaver, Absent; Mr. Cole, Yea;

> > Mr. Phillips, Yea; Mr. Wilson, Yea;

Mr. Vincent, Yea

Grant

Requests Mrs. Jennings presented grant requests for the Council's consideration. M 034 14 Councilmanic Grant

A Motion was made by Mr. Phillips, seconded by Mr. Wilson, to give \$500.00 (\$400.00 from Mr. Vincent's Councilmanic Grant Account and \$100.00 from Mr. Wilson's Councilmanic Grant Account) to the Eastern Shore AFRAM Festival for the MLK Day of Celebration.

Motion Adopted: 4 Yeas, 1 Absent.

Vote by Roll Call: Mrs. Deaver, Absent; Mr. Cole, Yea;

Mr. Phillips, Yea; Mr. Wilson, Yea;

Mr. Vincent, Yea

Grant

The grant request from the First State Community Action Agency was **Request** Tabled

tabled.

M 035 14 Councilmanic Grant

A Motion was made by Mr. Phillips, seconded by Mr. Cole, to give \$500.00 (\$250.00 each from Mr. Phillips' and Mr. Vincent's Councilmanic Grant Accounts) to the Greater Laurel Chamber of Commerce for the Broad Creek Bike & Brew Tour.

Motion Adopted: 4 Yeas, 1 Absent.

Vote by Roll Call: Mrs. Deaver, Absent; Mr. Cole, Yea;

Mr. Phillips, Yea; Mr. Wilson, Yea;

Mr. Vincent, Yea

Introduction of Proposed **Ordinances**

Mr. Phillips introduced the Proposed Ordinance entitled "AN ORDINANCE TO GRANT A CONDITIONAL USE OF LAND IN AN AR-1 **AGRICULTURAL** RESIDENTIAL **DISTRICT FOR** PROFESSIONAL OFFICE WITH CONTRACTOR STORAGE TO BE LOCATED ON A CERTAIN PARCEL OF LAND LYING AND BEING IN INDIAN RIVER HUNDRED, SUSSEX COUNTY, CONTAINING 4.6425 ACRES, MORE OR LESS" (Conditional Use No. 1978) filed on behalf of John W. Davidson. (Tax Map I.D. 234-10.00-70.16) (no 911 address available).

Mr. Phillips introduced the Proposed Ordinance entitled "AN ORDINANCE TO GRANT A CONDITIONAL USE OF LAND IN AN AR-1 AGRICULTURAL RESIDENTIAL DISTRICT FOR AN OFFICE FOR A CLEANING SERVICE BUSINESS TO BE LOCATED ON A CERTAIN PARCEL OF LAND LYING AND BEING IN LEWES AND REHOBOTH HUNDRED, SUSSEX COUNTY, CONTAINING 24,205 SQUARE FEET, MORE OR LESS" (Conditional Use No. 1981) filed on behalf of Robert and Julie Norwood (Tax Map I.D. 334-12.00-Parcel 25 & 26) (911 Address: 34428 Retz Lane, Lewes).

Mr. Cole introduced the Proposed Ordinance entitled "AN ORDINANCE TO AMEND THE COMPREHENSIVE ZONING MAP OF SUSSEX COUNTY FROM AN AR-1 AGRICULTURAL RESIDENTIAL DISTRICT TO A MR-RPC MEDIUM DENSITY RESIDENTIAL DISTRICT - Introduction of Proposed Zoning Ordinances (continued) RESIDENTIAL PLANNED COMMUNITY FOR A CERTAIN PARCEL OF LAND LYING AND BEING IN LEWES AND REHOBOTH HUNDRED, SUSSEX COUNTY, CONTAINING 37.516 ACRES, MORE OR LESS" (Change of Zone No. 1742) filed on behalf of Seaside Communities, RDC, LLC (Tax Map I.D. 334-18.00-40.00) (no 911 address available).

There was no additional business.

M 036 14 Adjourn A Motion was made by Mr. Wilson, seconded by Mr. Phillips, to adjourn at 11:43 a.m.

Motion Adopted: 4 Yeas, 1 Absent.

Vote by Roll Call: Mrs. Deaver, Absent; Mr. Cole, Yea;

Mr. Phillips, Yea; Mr. Wilson, Yea;

Mr. Vincent, Yea

Respectfully submitted,

Robin A. Griffith Clerk of the Council